

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 EA-09 ISO-00 IOE-00 SSO-00 NSCE-00
INRE-00 USIE-00 CIAE-00 DODE-00 PM-04 H-02 INR-07
L-03 NSAE-00 NSC-05 PA-02 PRS-01 SP-02 SS-15
OES-07 AGR-10 HEW-06 AID-05 IGA-02 DHA-02 OMB-01
TRSE-00 AF-10 ARA-14 NEA-10 OIC-02 /146 W
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O 091450Z JUN 77

FM AMEMBASSY ROME

TO SECSTATE WASHDC IMMEDIATE 5190

AMEMBASSY MANILA IMMEDIATE

AMEMBASSY JAKARTA IMMEDIATE

AMCONSUL HONGKONG IMMEDIATE

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JAKARTA FOR ASST. SEC. HATHAWAY
HONGKONG FOR ASST. SEC. HATHAWAY
MANILA FOR PHILIPPINE MINAG TANCO

E.O. 11652: N/A

TAGS: EAGR, OCON UNWFC

SUBJ: DRAFT TEXT OF WFC SECRETARIAT'S PROPOSALS FOR MINISTERIAL

1. THE FOLLOWING IS A DRAFT TEXT CONTAINING THE WFC SECRETARIAT'S PROPOSALS FOR A MINISTERIAL COMMUNIQUE ON RECOMMENDATIONS ON POLICIES, PLANS, AND COMMITMENTS TO ERADICATE HUNGER AND MALNUTRITION. THE WFC HAS ASKED US TO TRANSMIT THIS DRAFT TEXT TO ASST. SEC. HATHAWAY AND MINAG TANCO SINCE HARRY WALTERS WILL BE TELEPHONING ON FRIDAY (ARRANGEMENTS HAVE BEEN MADE BY WFC) BOTH HATHAWAY AND TANCO TO DISCUSS THIS DRAFT.

BEGIN TEXT QUOTE: POLICIES, PLANS AND COMMITMENTS TO ERADICATE HUNGER AND MALNUTRITION THE WORLD FOOD COUNCIL IS ENCOURAGED BY THE CURRENT IMPROVEMENT IN THE WORLD FOOD SITUATION WHICH HAS PROVIDED MORE ABUNDANT SUPPLIES AND LOWER PRICES AND HAS
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PERMITTED THE REBUILDING OF GRAIN STOCKS IN SOME COUNTRIES. THE COUNCIL IS CONCERNED HOWEVER THAT THERE IS NO ASSURANCE THAT THIS SITUATION WILL CONTINUE . IT IS ALSO CONCERNED THAT ACTION HAS NOT MATERIALIZED COMMENSURATE WITH THE MAGNITUDE OF THE FOOD PROBLEMS IDENTIFIED BY THE WORLD FOOD CONFERENCE AND THE SOLUTIONS PROPOSED IN ITS RESOLUTIONS. ACTION HAS BEEN PARTICULARLY SLOW TO CREATE AN ADEQUATE FOOD RESERVE. , TO EXPAND AND IMPROVE

FOOD AID, TO ACCELERATE FOOD PRODUCTION IN THE MOST SERIOUSLY AFFECTED FOOD DEFICIT DEVELOPING COUNTRIES, TO IMPROVE HUMAN NUTRITION AND TO LIBERALIZE AND IMPROVE FOOD TRADE.

OF GREATEST CONCERN IS THE ABSENCE OF A SYSTEMATIC, AGREED BASIS FOR IMPLEMENTING THE WORLD FOOD CONFERENCE 'S /UNIVERSAL DECLARATION ON THE ERADICATION OF HUNGER AND MALNUTRITION/. ACHIEVEMENT OF THIS GOAL IS CRITICAL TO THE WELFARE AND HUMAN DEVELOPMENT OF OVER 500 MILLION OF THE WORLD'S POPULATION.

THE COUNCIL RECOGNIZES THAT HUNGER AND MALNUTRITION RESULT PRIMARILY RAPID ECONOMIC DEVELOPMENT SUPPORTED BY SOCIAL, ECONOMIC AND POLITICAL CHANGES WITHIN AND AMONG COUNTRIES.

BUT THE HUMAN POTENTIAL INVOLVED MAKES IT IMPERATIVE THAT ERADICATING HUNGER AND MALNUTRITION NOT AWAIT THE SLOW PROCESS OF OVERALL DEVELOPMENT.

THE COUNCIL IS CONVINCED THAT DIRECT ACTION CAN ERADICATE HUNGER AND MALNUTRITION AND THAT SUCH ACTION IS FEASIBLE AND PRACTICAL. IT REQUIRES THE ACCEPTANCE OF AN INTER-RELATED COMBINATION OF FOOD POLICIES, PLANS AND COMMITMENTS BY GOVERNMENTS AND AGENCIES OF THE UNITED NATIONS SYSTEM. THESE CONSIST OF LONG-TERM MEASURES TO INCREASE FOOD PRODUCTION AND IMPROVE EMPLOYMENT AND INCOMES WHICH WILL IMPROVE THE SUPPLY OF FOOD AND THE ACCESS TO FOOD BY THE MALNOURISHED. THEY ALSO INCLUDE INTERMEDIATE MEASURES INVOLVING FOOD AID, EXTERNAL ASSISTANCE AND NUTRITION AND HEALTH INTERVENTION PROGRAMMES, SOME OF WHICH MAY BE TRANSITORY.

TO BE EFFECTIVE SUCH A STRATEGY WILL REQUIRE: FIRST, BASIC COMMITMENTS BY THE DEVELOPED AND DEVELOPING COUNTRIES TO RESTORE A SENSE OF CONFIDENCE WITHIN THE COMMUNITY OF NATIONS
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THAT THE WILL TO SOLVE FOOD PROBLEMS EXISTS; SECOND, THAT THE DEVELOPING COUNTRIES WITH THE MOST SEVERE FOOD AND NUTRITION PROBLEMS INITIATE AND SUPPORT THEIR OWN PROGRAMMES TO SOLVE THESE PROBLEMS; THIRD, THE INTERNATIONAL AGENCIES MUST BE PREPARED AND PROVIDED WITH THE MEANS TO ASSIST THE DEVELOPING COUNTRIES AT THEIR REQUEST TO DESIGN AND IMPLEMENT THE REQUIRED PROGRAMMES; AND FOURTH, THE DEVELOPED COUNTRIES AND OTHER COUNTRIES IN A POSITION TO DO SO MUST ASSIST THROUGH FINANCIAL, FOOD AND TECHNICAL ASSISTANCE AND THROUGH POLICY ADJUSTMENTS, THE INITIATIVES OF THE DEVELOPING COUNTRIES.....

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FM AMEMBASSY ROME

TO SECSTATE WASHDC IMMEDIATE 5191

AMEMBASSY MANILA IMMEDIATE

AMEMBASSY JAKARTA IMMEDIATE

AMCONSUL HONGKONG IMMEDIATE

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.....COUNTRIES.

THE COUNCIL RECOGNIZES THAT THE ACTIONS IT RECOMMENDS MUST BE SUPPORTIVE OF THE DEVELOPMENT OBJECTIVES OF THE COUNTRIES CONCERNED AND OF THE INTERNATIONAL COMMUNITY, AND OF PROGRAMMES TO FOSTER POVERTY-ORIENTED RURAL DEVELOPMENT AND TO PROVIDE FOR BASIC HUMAN NEEDS, WITHIN THE CONTEXT OF THE NEW INTERNATIONAL ECONOMIC ORDER. WITHIN THESE BROADER IMPLICATIONS AND IMPERATIVES THE COUNCIL IS CONVINCED OF THE FEASIBILITY AND NECESSITY OF ERADICATING HUNGER AND MALNUTRITION. IT COMMITS ITSELF TO AN ALL-OUT EFFORT TO INITIATE THE BASIC COMPONENTS OF A STRATEGY FOR DECISIVE AND PROGRESSIVE ACTION TO ACHIEVE THIS FUNDAMENTAL GOAL OF THE WORLD FOOD CONFERENCE, AND TO EXERT ITS EFFORT TO ENCOURAGE GOVERNMENTS AND INTERNATIONAL AGENCIES TO IMPLEMENT THIS STRATEGY. IN INITIATING THIS EFFORT TO ERADICATE HUNGER AND MALNUTRIION THE COUNCIL WILL WORK SIMULTANEOUSLY TO ENCOURAGE GOVERNMENTS AND AGENCIES TO IMPLEMENT THE BROAD STRATEGY TO SOLVE FOOD PROBLEMS CONTAINED IN THE RESOLUTIONS OF THE WORLD FOOD CONFERENCE. THE COUNCIL ADOPTS THE FOLLOWING MEASURES AS BASIC COMPONENTS OF A DIRECT STRATEGY TO ERADICATE

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HUNGER AND MALNUTRITION AND RE OMMENDS THAT GOVERNMENTS AND INTERNATIONAL AND BILATERAL AGENCIES ACT ON THEM AS MATTERS OF HIGHEST PRIORITY. IN SUPPORT OF THESE MEASURES AND IN ORDER TO DEAL WITH OTHER FOOD PROBLEMS OF VITAL IMPORTANCE TO THE COUNCIL, OTHER RECOMMENDATIONSON SPECIALIZED FOOD ISSUES ARE

ATTACHED TO THIS DOCUMENT.

/TO INCREASE FOOD PRODUCTION THE COUNCIL RECOMMENDS/:

1. THAT COUNTRIES WHICH REQUIRE SPECIAL ATTENTION BECAUSE OF THE SERIOUSNESS OF THEIR FOOD PROBLEMS, THEIR ECONOMIC OR RESOURCES LIMITATION AND THEIR POTENTIAL FOR INCREASING FOOD PRODUCTION BE ACCORDED SPECIAL TREATMENT BY GOVERNMENTS AND AGENCIES OF THE UNITED NATIONS AS FOOD PRIORITY COUNTRIES.

2. THAT FOOD PRIORITY COUNTRIES BE ASSISTED UPON THEIR REQUEST BY APPROPRIATE UNITED NATIONS AGENCIES AND ESPECIALLY BY FAO, THE WORLD BANK, UNDP, IFAD AND REGIONAL BANKS TO INITIATE SPECIFIC PROPOSALS FOR INCREASING THEIR FOOD PRODUCTION TO A RATE OF AT LEAST 4 PER CENT PER YEAR AND DETERMINE AS QUICKLY AS POSSIBLE:

(I) THE INTERNAL AND EXTERNAL INVESTMENT REQUIREMENTS TO ACHIEVE THE 4 PER CENT RATE OF GROWTH OF FOOD PRODUCTION; AND

(II) THE INTERNAL AND EXTERNAL POLICY AND OTHER CONSTRAINTS TO BE OVERCOME TO ACHIEVE THIS PRODUCTION GROWTH.

3. THAT THE INTERNATIONAL COMMUNITY ACCEPT THE GOAL OF PROVIDING OFFICAL DEVELOPMENT ASSISTANCE FOR INCREASING FOOD PRODUCTION IN DEVELOPING COUNTRIES OF \$8.3 BILLION (1975 PRICES) ON AN ANNUAL BASIS, OF WHICH ABOUT \$6:5 BILLION SHOULD BE ON CONCESSIONAL TERMS, AS A NECESSARY ELEMENT, TO BE COMBINED WITH A DOUBLING OF INTERNAL IVESTMENT IN FOOD PRODUCTION IN FOOD PRIORITY COUNTRIES, TO ACHIEVE A 4 PER CENT RATE OF GROWTH OF FOOD PRODUCTION IN THESE COUNTRIES. ALL COUNTRIES ARE URGENTLY REQUESTED TO RATIFY THEIR PLEDGES TO IFAD AND IDA.

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4. THAT IMMEDIATE STEPS BE INITATED BY APPROPRIATE INTERNATIONAL AGENCIES, ESPECIALLY FAO, TO DETERMINE A MINIMUM PACKAGE OF AGRICULTURAL INPUTS INCLUDING FERTILIZERS, PESTICIDES AND SEEDS TO BE PROVIDED ON CONCESSIONAL TERMS TO FOOD PRIORITY COUNTRIES TO SUPPORT THEIR EXPANDED FOOD PRODUCTION PROGRAMMES; AND THAT AN INITIAL PROGRAMME BE ESTABLISHED AIMED AT REDUCING HARVEST AND POST-HARVEST LOSSES AND THAT TO THESE ENDS FAO ACTIVITIES IN THESE AREAS BE SUBSTANTIALY STRENGTHENED...

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TRSE-00 AF-10 ARA-14 NEA-10 OIC-02 /146 W
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FM AMEMBASSY ROME

TO SECSTATE WASHDC IMMEDIATE 5192

AMEMBASSY MANILA IMMEDIATE

AMEMBASSY JAKARTA IMMEDIATE

AMCONSUL HONGKONG IMMEDIATE

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.....STRENGTHENED.

/TO IMPROVE AND ENSURE WORLD FOOD SECURITY THE COUNCIL RECOMMENDS/:

5. THAT ALL COUNTRIES WITH ACCUMULATED GRAIN STOCKS AS
A RESULT OF GOOD HARVESTS SHOULD MAKE SPECIAL EFFORTS TO CONVERT
A PORTION OF THESE STOCKS INTO NATIONAL RESERVES DURING 1977,
WITH SPECIAL PROVISION FOR COUNTRIES RELYING ON IMPORTS TO FEED
THEIR PEOPLE, ESPECIALLY THE MSA COUNTRIES, WHILE INTENSIFIED
EFFORT ARE UNDERWAY TO DEVELOP AND ADEQUATE FOOD RESERVE PROGRAMME
UNDER THE INTERNATIONAL UNDERTAKING ON WORLD FOOD SECURITY AS
A PART OF THE NEW INTERNATIONAL GRAINS AGREEMENT TO BE CONCLUDED
BY JUNE 1978.

6. THAT THE OBJECTIVES AND MAIN ELEMENTS OF THE INTERNATIONAL
UNDERTAKING OF WORLD FOOD SECURITY BE ADOPTED BY ALL COUNTRIES
AND APPROPRIATELY REFLECTED IN THE PROVISIONS OF A NEW INTERNA-
TIONAL GRAINS AGREEMENT, WHICH SHOULD PAY PARTICULAR ATTENTION
TO SAFEGUARDING THE SPECIAL INTERESTS OF THE DEVELOPING COUNTRIES
AND SHOULD ALSO ENVISAGE AND ADEQUATE RESERVE TO ENSURE FOOD
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SECURITY AS WELL AS PRICE AND SUPPLY STABILITY.

7. THAT DEVELOPED COUNTRIES, OTHER POTENTIAL DONORS AND
CONCERNED INTERNATIONAL AND REGIONAL ORGANIZATIONS PROVIDE FOOD,
FINANCIAL AND TECHNICAL ASSISTANCE ON SPECIALLY FAVOURABLE

TERMS, TO ASSIST DEVELOPING COUNTRIES TO CREATE AND MAINTAIN THEIR OWN FOOD RESERVES, INCLUDING STORAGE AND TRANSPORT FACILITIES.

8. THAT ALL POTENTIAL DONORS AGREE TO ESTABLISH THE INTERNATIONAL EMERGENCY RESERVE OF 500,000 TONS OF CEREALS BY THE END OF 1977, ON THE BASIS OF THE MODALITIES AGREED TO IN THE COMMITTEE ON FOOD AID POLITICS AND PROGRAMMES.

/ INCREASE AND IMPROVE THE USE OF FOOD AID THE COUNCIL RECOMMENDS/:

9. THAT TRADITIONAL DONOR COUNTRIES AND OTHER POTENTIAL DONORS ENSURE THE MINIMUM ANNUAL LEVEL OF 10 MILLION TONS OF CEREALS AS FOOD AID ON A FORWARD-PLANNING BASIS DURING 1977/78.

10. THAT A NEW FOOD AID CONVENTION TO BE DEVELOPED AS PART OF A NEW GRAINS AGREEMENT SHOULD TAKE FULLY INTO ACCOUNT THE AGREED MINIMUM TARGET OF 10 MILLION TONS OF CEREALS AS FOOD AID, AND SHOULD INCLUDE PROVISIONS FOR A LARGER AMOUNT OF FOOD AID TO BE MOVED THROUGH THE WORLD FOOD PROGRAMME; AND THAT SUCH AN AGREEMENT SHOULD BE REACHED BEFORE THE EXPIRY OF THE CURRENT AGREEMENT IN JULY 1978.

11. THAT THE COMMITTEE ON FOOD AID POLICIES AND PROGRAMMES INTENSIFY ITS EFFORT, ON A PRIORITY BASIS, TO DEVELOP AND IMPLEMENT AN IMPROVED POLICY FRAMEWORK FOR FOOD AID. THIS POLICY SHOULD INCLUDE GUIDELINES AND CRITERIA FOR MULTILATERAL EMERGENCY FOOD AID AS WELL AS EXPANDED AND IMPROVED FOOD AID PROGRAMMES TO ADVANCE FOOD PRODUCTION, SUPPORT OTHER DEVELOPMENT EFFORTS, ASSIST IN DEVELOPING AND MAINTAINING FOOD RESERVES,
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AND AUGMENT FOOD SUPPLIES FOR MALNOURISHED PEOPLE.
IT SHOULD ALSO ENSURE THAT
FOOD AID DOES NOT RETARD EFFORTS TO INCREASE FOOD PRODUCTION IN RECIPIENT COUNTRIES OR DISTORT COMMERCIAL TRADE FLOWS.
THESE POLICIES SHOULD BE DEVELOPED IN A MANNER CONSISTENT WITH THE DEVELOPMENT OBJECTIVES OF THE RECIPIENT COUNTRY.

/TO IMPROVE HUMAN NUTRITION THE COUNCIL RECOMMENDS/:

12. THAT ALL GOVERNMENTS SUSTAIN AND INCREASE ACTIVITIES IN THE FIELD OF RESOLUTION V (NUTRITION) OF THE WORLD FOOD CONFERENCE; ENCOURAGING SELF-RELIANCE AND COMMUNITY PARTICIPATION, AND IN PARTICULAR INTRODUCE IMMEDIATELY NUTRITION IMPROVEMENT AS A MAJOR OBJECTIVE OF THEIR DEVELOPMENT PLANS.

13. THAT THROUGH BILATERAL AND MULTILATERAL ACTION, IN PARTICULAR BY FAO, WHO, UNICEF, UNDP, THE WORLD BANK AND

THE PROPOSED IFAD, DEVELOPING COUNTRIES BE ASSISTED UPON
REQUEST TO DEVELOP AND IMPLEMENT NUTRITION PLANS AND
POLICIES AND PRACTICAL PROGRAMMES AND PROJECTS, IF NECESSARY
THROUGH AN INCREASED PRIORITY ON THE PART OF THE AGENCIES.

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FM AMEMBASSY ROME

TO SECSTATE WASHDC IMMEDIATE 5193

AMEMBASSY MANILA IMMEDIATE

AMEMBASSY JAKARTA IMMEDIATE

AMCONSUL HONGKONG IMMEDIATE

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C O R R E C T E D C O P Y-MRN 9517 VICE 0004

14. THAT WITHIN THE FRAMEWORK OF AGENCY RESPONSIBILITIES
FOR SPECIFIC FIELDS INDICATED BY RESOLUTION V OF THE WORLD
FOOD CONFERENCE, AND WITHIN THE FRAMEWORK OF ANY COORDINA-
TION MECHANISM THAT ECOSOC MAY DECIDE UPON, FAO TAKE THE INITIATIVE
IN DEVELOPING, JOINTLY WITH THE AGENCIES MENTIONED IN THAT RE-
SOLUTION AND WITH ILO, ACTION PROGRAMMES FOR MAJOR NUTRITION
IMPROVEMENT IN THEIR REGULAR FIELDS OF WORK AND ON A COUNTRY-
FOCUSED BASIS TO PROVIDE DIRECT AND SPEEDY ASSISTANCE TO THE
POPULATIONS IN GREATEST NEED.

15. THAT FAO, UNICEF, WHO, WFP, UNESCO, THE WORLD BANK, IN
COOPERATION WITH BILATERAL AND NON-GOVERNMENTAL AGENCIES IN
DEVELOPING AND DEVELOPED COUNTRIES, PREPARE A SYSTEMATIC EVALUATION
OF THE EXPERIENCE GAINED IN THE FIELD OF NUTRITION INTERVENTION
PROGRAMMES IDENTIFYING OPPORTUNITIES FOR IMMEDIATE AND FUTURE
ACTION TO ADVANCE NUTRITION, AND THAT THE FINDINGS AND ACTION
PROPOSALS EMERGING FROM THIS EVALUATION BE PRESENTED TO THE WORLD
FOOD COUNCIL AT ITS FOURTH AND FIFTH SESSIONS TO PROVIDE THE BASIS
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FOR A MAJOR ACTION PROGRAMME TO IMPROVE HUMAN NUTRITION.

16. THAT THE FAO CONFERENCE AND COUNCIL AT THEIR 19TH AND 72ND SESSIONS RESPECTIVELY, AFFIRM THEIR COMMITMENT TO THEIR RESPONSIBILITY IN THE NUTRITION FIELD AND THEIR INTENT THAT FAO, IN COLLABORATION WITH OTHER CONCERNED UNITED NATIONS AGENCIES SUBMIT PROGRAMMES AND PROJECTS FOR INTERNATIONAL COOPERATION IN THE FIELD OF NUTRITION THROUGH THE NEW INSTITUTIONAL ARRANGEMENTS TO THE FOURTH SESSION OF THE WORLD FOOD COUNCIL.

17. THAT INTERNATIONAL ORGANIZATIONS AND BILATERAL DONORS ASSESS THE NUTRITIONAL IMPACT OF THEIR EXISTING DEVELOPMENT PROGRAMMES AND SEEK TO INCORPORATE NUTRITIONAL CONSIDERATIONS IN THEIR PLANNING AND PROGRAMME PREPARATION, AND REQUESTS THE SECRETARIAT OF THE WORLD FOOD COUNCIL TO REVIEW PERIODICALLY THESE PROGRAMMES.

/TO IMPROVE THE CONTRIBUTION OF TRADE TO THE SOLUTION OF FOOD PROBLEMS THE COUNCIL RECOMMENDS/:

18. THAT ALL GOVERNMENTS IMPLEMENT AS A MATTER OF URGENCY, THE PROVISIONS OF RESOLUTION XIX OF THE WORLD FOOD CONFERENCE AND THAT IN PARTICULAR GATT, UNCTAD AND THE IWC GIVE HIGHER PRIORITY IN THEIR ACTIVITIES AND NEGOTIATIONS TO THE FOOD TRADE PROBLEMS OF DEVELOPING COUNTRIES.

19. THAT GATT AND UNCTAD DEVELOP PROPOSALS FOR THE SOLUTION OF FOOD TRADE PROBLEMS THAT HAVE A DIRECT BEARING ON EFFORTS OF DEVELOPING COUNTRIES TO INCREASE THEIR FOOD PRODUCTION OR IMPROVE THEIR FOOD CONSUMPTION.

/TO ENSURE THAT THESE RECOMMENDATIONS ARE INTEGRATED WITH OTHER DEVELOPMENT POLICIES AND PROGRAMMES TO REDUCE POVERTY THE COUNCIL RECOMMENDS/:

20. THAT, WITHIN THE FRAMEWORK OF AGENCY RESPONSIBILITIES FOR SPECIFIC ACTIVITIES WITHIN RURAL DEVELOPMENT AS INDICATED BY UNCLASSIFIED

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RESOLUTION II OF THE WORLD FOOD CONFERENCE, AND WITHIN THE FRAMEWORK OF THE COORDINATION MECHANISM ESTABLISHED BY THE ADMINISTRATIVE COMMITTEE ON COORDINATION (ACC), AGENCIES SHOULD SUBSTANTIALLY INCREASE THEIR EFFORTS IN RURAL DEVELOPMENT.

21. THAT SUPPORT BE PROVIDED, INCLUDING THE ABOVE, TO THE BASIC NEEDS APPROACHES BEING ESTABLISHED BY UNITED NATIONS AGENCIES,

INCLUDING ILO, UNICEF AND WHO.
END TEXT UNQUOTE.HOLMES

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Message Attributes

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